Portugal





Structure and Culture

Basic data

Table 1: Basic data of Portugal in relation to the European average. (Sources: [1] OECD/ITF, 2011; [2] Eurostat; [3] DG-TREN, 2005; [4] CIA)

Basic data of Portugal	European average
 Population: 10.6 million inhabitants (2010) 	17.1 million (2010 ¹) [1,2]
 Area: 91 900 km² (2010) 	156 225 km ² (2010) [1,3]
(0.7% water) (2010)	3% water (2010) [4]
 Climate and weather conditions (capital city; 2010): 	(2010)
Average winter temperature (Nov. to April): 14°C	6°C
Average summer temperature (May to Oct.): 22°C	16°C
Annual precipitation level: 1029 mm	747 mm
Exposure: no data available on vehicle km	168 billion vehicle km (2010 ⁱⁱ) [1]
6.1 million vehicles (2009)	12 million vehicles (2010 ⁱⁱⁱ)
(70% passenger cars, 21% light goods vehicles, 5% trucks and 3% motorcycles)	[1,2]
 0.6 motorised vehicles per person (2009) 	0.7(2010 ^{1,}) [1,2]

Portugal has a mediteranian climate.

Country characteristics

Table 2: Characteristics of Portugal in comparison to the European average. (Sources: [1] OECD/ITF, 2011; [2] Eurostat; [3] national sources)

Characteristics of Portugal	European average
 Population density: 116 inhabitants/km² (2010) 	110 inhabitants km² (2010')
	[1,2,3]
Population composition (year):	
16% children (0-14 years),	16% children,
68% adults (15-64 years),	67% adults,
16% elderly (65 years and over)	17% elderly (2009 ^{iv}) [1,2]
 Gross Domestic Product (GDP) per capita: €16 200 	€26 100 (2010) [1,2]
(2010)	
 44% of population lives inside urban area (2010) 	42% (2010 ^v) [1,2]
 Special characteristics: Portugal has the longest bridge 	
and the oldest motorway of Europe.	



Based on 30 European countries; data of HU = 2009.

^v Based on 29 European countries (excl. IS).



ii Based on 15 European countries (excl. BG, CY, EE, EL, ES, HU, IT, LT, LU, LV, MT, PL, PT, RO, SK); data of CZ, IE, SE, NO (2009); data of AT, BE, DK (2008); Data of UK (2006); data of NL (2003).

Eased on 28 European countries (excl. CY and LT); data of EL, IT, PL, PT and UK = 2009; data of BE, EE, ES, RO and NO = 2008; data of IE = 2007; data of MT and SK (2002).

^{iv} Based on 27 European countries (excl. LT, NO, PL); data of BE, UK (2008).

Structure of road safety management

Policy making is centralized in Portugal.

The following key actors are responsible for road safety management:

Table 3: Key actors per function in Portugal. (Source: DG-TREN, 2010; national sources).

sources).	
Key functions	Key actors
 1. Formulation of national RS strategy Setting targets Development of the RS programme 	 Ministry of Internal Affairs: lead agency. National Authority for Road Safety (ANSR; dependent of Ministry of Internal Affairs): planning and coordinating road safety policies through the development of national road safety strategies and targets.
2. Monitoring of the RS development in the country	ANSR - The National Authority for Road Safety
3. Improvements in road infrastructure	 Road Infrastructure Institute (InIR; dependent of Ministry of the Economy and Employment): supervising the management and operation of the National roads network in order to ensure the provision of a safe and efficient network of National roads. Local Authorities (municipalities): responsible for local roads.
4. Vehicle improvement	Mobility and Inland Transport Institute (IMTT; dependent of Ministry of the Economy and Employment): regulation, supervision, coordination and planning of inland transport.
5. Improvement in road user education	ANSRIMTT: driving licenses, etc.Local Authorities.
6. Publicity campaigns	 ANSR Police Authorities (GNR and PSP) Local Authorities NGO's
7. Enforcement of road traffic laws	Public Security Police (PSP)National Republican Guard (GNR)
8. Other relevant actors	 Other ministries, such as the Ministry of Education, the Ministry of Health, the Ministry of Economy and the Ministry of Justice Universities, insurance companies, road concessionaires; NGO's and associations, such as automobile associations, the Portuguese Road Accident Prevention (PRP), the Children Safety Promotion (APSI), etc.

In Portugal, road safety policy making is centralised with the Ministry of Internal Affairs as the lead agency.





Attitudes towards risk taking

- Portuguese drivers are much more in support for higher speeding penalties and also somewhat more for drink-driving penalties than drivers in other countries.
- Portuguese drivers report somewhat more often to exceed the speed limit often or more than drivers in other countries.
- Drivers in Portugal perceive a slightly higher probability of being checked on the road than drivers in other countries.

Table 4: Road safety attitudes and behaviour of drivers (Source: SARTRE, 2004).

	Portugal	SARTRE average
Self-reported driving behaviour	% of drivers	s that show behaviour
	often or more	
Too close following	5%	9%
Inappropriate overtaking	2%	5%
Exceeding speed limit on motorways	32%	25%
Exceeding speed limit on main inter-urban roads	19%	18%
Exceeding speed limit on country roads	15%	13%
Exceeding speed limit in built-up areas	11%	8%
Support of stricter legislation	% of drivers	s that support stricter
	legislation	
Higher penalties for speeding offences	80%	60%
Higher penalties for drink-driving offences	91%	88%
Lower BAC limits	6%	8%
Perceived probability of being checked for	% of drivers	s who assume they
	are checked often	
Speeding	23%	18%
Alcohol use	14%	9%

Portuguese drivers much more support higher penalties for speeding than drivers in other countries.

Legend

(comparison of country attitude in relation to average attitude of other SARTRE countries):

2-9% better

10-19% better

 \geq 20% better

2-9% worse

10-19% worse

≥ 20% worse







Portugal aims at a reduction of 25% fatalities per million population in 2015 referred to 2008.





Programs and measures

National strategic plans and targets

- In 2009, the Council of Ministers approved a new National Road Safety Strategy towards 2015.
- Targets (referred to 2006):

Table 5: Road safety targets for Portugal.

Year	Fatalities
2015	-31.9% fatalities
	Max 62/million inhabitants

Priority topics:

- Two-wheeled motor vehicle drivers;
- Light vehicle drivers;
- Pedestrians;
- Road circulation inside urban areas;
- Driving under the influence of alcohol or drugs;
- Speeding;
- Safety devices;
- Trauma management;
- o Vehicles:
- Road infrastructure.

(Source: national sources)

Road infrastructure

Table 6: Description of the road categories and their characteristics in Portugal (Source: TiS.PT. 2003).

Road type	Speed limit (km/h)
Urban roads	50
Rural roads	90
Motorways	120

- Special rules for:
 - Light motorcycles (A1): no information available on speed limits
- Guidelines and strategic plans for infrastructure are available in Portugal.

Table 7: Obligatory parts of infrastructure management in Portugal and other European countries. (Sources: national sources)

Obligatory parts in Portugal:	European countries with obligation
Safety impact assessment: yes	-
Road safety audits: yes	50%
Road safety inspections: yes	60%
Black spot treatment: yes	47% ^{VI}

 Recent infrastructural actions have been addressing the situation for vulnerable road users.

vi Based on data of 18 countries (excl. AT, BE, CH, CZ, FI, FR, HU, IE, MT, NO, RO, SE).



Regulations in
Portugal are similar
to the regulations in
most other
European
countries.

Effectiveness of enforcement is slightly lower in Portugal compared to other countries.

Traffic laws and regulations

Table 8: Description of the regulations in Portugal in relation to the most common regulations in other European countries. (Sources: [1] DG-TREN, 2005; [2] national sources; [3] DG-TREN, 2010)

Regulations in Portugal	Most common in Europe (% of countries)
Allowed BAC level: 0.5%;	0.5% (60%)
Novice drivers: 0.5‰;	0.5‰ and 0.2‰ (both 30%)
Professional drivers: 0.5‰.	0.5% (30%) [1,2]
Phoning:	
 Hand held: prohibited 	Not allowed (97%) [2,3]
 Hands free: allowed 	-
Use of restraint systems:	
 Driver: obligatory 	Obligatory (all countries)
 Front passenger: obligatory 	Obligatory (all countries)
 Rear passenger: obligatory 	Obligatory (all countries)
 Children: obligatory 	Obligatory on all seats (73%) [2,3]
Helmet wearing:	
 Motor riders: obligatory 	Obligatory (all countries)
 Moped riders: obligatory 	Obligatory (all countries)
 Cyclists: no regulations 	Recommended (25% ^{vii}) [2,3]

Enforcement

Table 9: Effectiveness of enforcement effort in Portugal according to an international respondent consensus (scale = 0-10) (Source: DG-TREN, 2010)

Issue	Score for Portugal	Most common in Europe (% of countries)
Speed legislation enforcement	8	7 (35%)
Seat-belt law enforcement	9	7 (43%) ^{viii}
Child restraint law enforcement	8	6 (27% ^{ix})
Helmet legislation enforcement	9	9 (39% ^{ix})

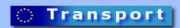
Table 10: Performance of enforcement effort in Portugal according to an international respondent consensus (scale = is good, is improving, needs to do more) (Source: DG-TREN, 2010)

Issue	Score for Portugal	Most common in Europe (% of countries)
Speeding	Is improving	Is improving (50%)
Drink driving	Need to do more	Is improving (79%) ^x
Seat belt use	Is improving	Is improving (52% ^{xi})



vii Based on data of 24 countries (excl. CH, CY, HU, LU, NO, PT).

xi Based on data of 25 countries (excl. BG, CH, IS, NO and RO).



viii Based on data of 23 countries (excl. DE, DK, IE, IS, LU, NL and UK).

^{ix} Based on data of 22 countries (excl. DE, DK, IE, IS, LU, NL, RO and UK).

^x Based on data of 24 countries (excl. BG, CH, IS, NO, PL and RO).

Road user education and training

Table 11: Road user education and training in Portugal, compared to the situation in other European countries. (Sources: [1] ROSE25, 2005; [2] ETSC, 2011; [3] national sources)

Education and training in Dartural	Most someon in France (0/ of sountries)
Education and training in Portugal	Most common in Europe (% of countries)
General education programmes:	
 Primary school: compulsory 	Compulsory (65% ".)
 Secondary school: voluntary 	Compulsory (50% ^{xiii}) [1,2]
 Other groups: no information 	-
Driving licences thresholds:	
 Passenger car: 18 years 	18 years (79%)
 Motorised two wheeler: mopeds: 16 	18 years (low categories) and higher ages for
years, motorcycle: 18 years	faster vehicles (66%)
 Busses and coaches: 21 years 	21 years (76%) ^{XIV}
 Lorries and trucks: light goods vehicles: 	21 years (79% ^{xv}) [2,3]
18 years, heavy goods vehicles: 21	
vears:	

Portugal has compulsory RS education at primary schools and voluntary education at secondary schools.

• Public campaigns

Table 12: Public campaigns in Portugal, compared to the situation in other European countries. (Sources: SUPREME, 2007; national sources)

Campaigns in Portugal	Most common issues in Europe (% of countries)
Organisation: – ANSR	
– ANSK– Police Authorities (GNR and PSP)	
 Local Authorities 	
- NGO's	
Main themes:	
 Drink-driving 	Drink-driving (83%)
Seat-belt	Seat-belt (73%)
 Speeding 	Speeding (53%)

Mandatory inspection periods in Portugal are somewhat shorter for older cars than the most common period in Europe.

Vehicles and technology (national developments)

Table 13: Developments of vehicles and technology in Portugal, compared to the situation in other European countries. (Sources: TiS.PT, 2003; national sources)

Mandatory technical inspections	Most common in Europe (% of countries)
Passenger cars: 4-2-2-1-1-1 years etc.	Every 12 months (41%)
Motorcycles: not mandatory	Every 12 months (35%)
Busses or coaches: every year (for 7 years), thereafter every 6 months	Every 12 months (41%)
Lorries or trucks: every year (for 7 years), thereafter every 6 months	Every 12 months (41%) ^{xvi}



xii Based on data of 26 countries (excl. BG, CH, NO and RO).

xvi Based on data of 17 countries (excl.BG, CH, CY, CZ, EE, HU,LT, MT, NO, RO, SI, SK).



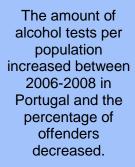
xiii Based on data of 24 countries (excl. BG, CH, MT, NO, RO and SK).

xiv Based on data of 29 countries (excl. NO).

xv Based on data of 28 countries (excl. IE and NO).



The percentage of speed offenders in Portugal has decreased on most roads between 2001-2004





Road Safety Performance Indicators

Speed

Table 14: Number of speed checks in Portugal versus the European average (Source: ETSC. 2010)

Measure	2006	2010	% change	European average (2008)
Number of tests/1000 population	9	Not available	Not available	90.8 ^{xvii}

Table 15: Percentage of speed offenders per road type in Portugal compared to the European average (Source: ETSC, 2010)

Road type	2000	2004	% change	European average
Motorways	54%	54%	-0%	Not available
Rural roads	72%	82%	-14%	Not available
Urban roads	41%	38%	- 7%	Not available

Table 16: Mean speed per road type in Portugal compared to the European average (Source: FTSC, 2010)

Road type	2000	2004	% change	European average
Motorways	124 km/h	121 km/h	-2%	Not available
Rural roads	98 km/h	102 km/h	4%	Not available
Urban roads	47 km/h	45 km/h	-4%	Not available

Alcohol

Table 17: Road side surveys for drink-driving in Portugal compared to the European average (Source: ETSC, 2010)

Measure	2006	2008	% change	European average (2008)
Number of tests/1000 population	48	63	31%	145.8 ^{xviii}
% tested over the limit	7.3%	5.9%	-19%	Not available

Based on data of 17 countries (excl. BE, BG, CH, CZ, DE, IS, LU, LV, MT, NL, RO, SK and UK.).



xvii Based on data of 21 countries (excl. BE, CH, DE, EE, IE, IS, MT, PT and UK).

The share of cars younger than 2 years and older than 10 years is somewhat higher than the European average.

Helmet wearing rate is very high in Portugal; seat-belt wearing rates are about average in front of vehicles, but lower in the rear side.

Vehicles

Table 18: State of the vehicle fleet in Portugal compared to the European average (Source: ETSC, 2009; national sources)

Vehicle fleet in Portugal	European average
Cars per age group (2000):	Passenger cars (2009) ^{xix}
 13% ≤ 2 years, 	12% ≤ 2 years,
- 16% 2 to 5 years,	19% 2 to 5 years,
- 23% 6 to 10 years,	27 % 6 to 10 years,
- 48% > 10 year.	42% >10 years
EuroNCAP occupant protection score of cars (new cars	
sold in 2008):	
- 5 stars: 59%	49%
- 4 stars: 34%	35%
- 3 stars: 3%	6%
- 2 stars: 1%	1% ^{xx}
Average score: 31.8 (90.8% of maximum of 35). This is	
0.9 points higher than the average score of EU-27.	

• Protective systems

Table 19: Protective system use in Portugal versus the average in Europe (Source: Vis & Eksler, 2008; national sources; ETSC, 2010)

Use of protective systems in Portugal	European average
 Daytime seat belt wearing in cars and vans (2006): 	(2007)
- 86% front,	85% front ^{xxi} ,
- 86% driver	Not available
 86% front passenger 	Not available
- 49% rear (2007)	60% rear ^{xxII} ,
 no information on % child restraint systems 	Not available
Helmet use:	
 no information on % motor rides, 	Not available
 no information on % moped riders, 	Not available
 99% powered two wheelers, 	-
 no information on % cyclists 	Not available



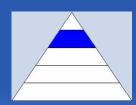
xix Based on data of 22 countries (excl. BG, DK, EL, FR, IS, MT, PT and SK).

Based on data of 22 countries (excl. CY, EL, ES, IS, IT, LT, RO and SK); data of BE, CH, DK, IE, MT, NL (2006); data of HU, NO, PT (2005); data of LU (2003).



xx Based on data of 27 countries (excl. CY, IS and MT).

xxi Based on data of 25 countries (excl. AT, EL, IS, LT and RO); data of SK (2008); data of BE, CH, DK, IE, MT, NL (2006); data of HU, IT, NO, PT (2005); data of LU (2003)



The number of fatalities per inhabitants in Portugal is above the European average but the decline is going faster than average.

Road Safety Outcomes

General positioning

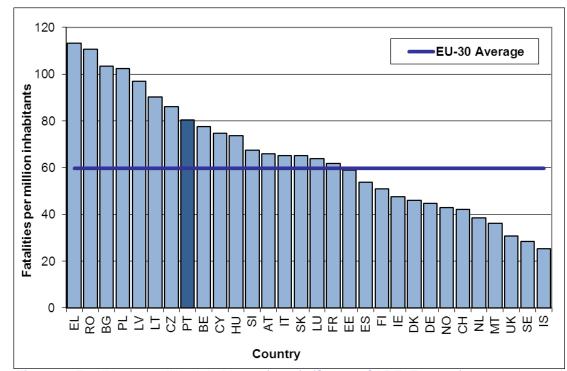


Figure 1: Fatalities per million inhabitants (2010). (Source: CARE, Eurostat).

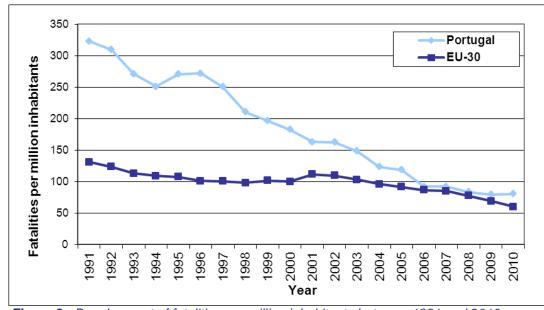


Figure 2: Development of fatalities per million inhabitants between 1991 and 2010. (Source: CARE, Eurostat).



In Portugal, relative many moped riders and truck occupants die in a crash.

Somewhat more middle-aged and elderly men die in Portugal than on average in Europe.

Somewhat more fatal crashes happen on rural roads than on urban roads and relative many people die in a crash on the motorway in Portugal.



Transport mode

Table 20: Reported fatalities by mode of road transport in Portugal compared to the European average of the last year available (Source: CARE, national sources).

Transport mode	2001	2009	Average annual change	% in 2009	European average (2009 ^{xxiii})
Pedestrians	337	148	-9%	18%	18%
Car occupants	636	344	-7%	41%	47%
Motorcyclists	229	116	-8%	14%	13%
Mopeds	184	57	-13%	7%	2%
Cyclists	50	29	-5%	3%	5%
Bus/coach occupants	29	8	191%	1%	<1%
Lorries or truck occupants	133	81	-4%	10%	4%

Age, gender and nationality

Table 21: Reported fatalities by age, gender and nationality in Portugal versus the European average of the last year available (Source: CARE, national sources).

Age and gender	2001	2009	Average annual change	% in 2009	European average (2009 ^{VIII})
Females	24%				
0-14 years	23	14	11%	2%	1%
15 – 17 years	13	6	5%	1%	1%
18 – 24 years	55	23	-7%	3%	4%
25 – 49 years	98	46	-8%	5%	7%
50 – 64 years	64	29	-7%	3%	3%
65+ years	103	57	-5%	7%	7%
Males					75%
0-14 years	33	8	-15%	1%	2%
15 – 17 years	42	14	5%	2%	2%
18 – 24 years	274	87	-11%	10%	13%
25 – 49 years	528	285	-7%	34%	31%
50 – 64 years	178	121	-4%	14%	12%
65+ years	218	148	-4%	18%	12%
Nationality of driver or					
National	n.a.	n.a.	n.a.	n.a.	Not available
Non-national	n.a.	n.a.	n.a.	n.a.	Not available

Location

Table 22: Reported fatalities by location in Portugal compared to the European average of the last year available (Source: CARE, national sources). Motorways and junctions are part of built-up and rural areas.

Location	2001	2009	Average annual change	% in 2009	European average (2009 ^{VIII})
Built-up areas	720	386	-7%	46%	33%
Rural areas	951	454	-8%	54%	49%
Motorways	112	89	-1%	11%	5%
Junctions	236	137	-5%	16%	12%

xxiii Based on data of 28 countries (excl. NO, LT); data of FR, IE, MT, SE (2008).



· Lighting and weather conditions

Table 23: Reported fatalities by lighting and weather conditions in Portugal compared to the European average of the last year available (Source: CARE, national sources).

Conditions	2001	2009	Average annual change	% in 2009	European average (2009 ^{xxiv})
Lightning conditions					
During daylight	925	478	-7%	57%	55%
During nighttime	743	312	-10%	37%	39%
Weather condition					
While raining	275	156	-3%	19%	10%

Single vehicle crashes

Table 23: Reported fatalities by type in Portugal compared to the European average of the last year available (Source: CARE, national sources).

Crash type	2001	2009	Average annual change	% in 2009	European average (2009 ^{xxv})
Single vehicle crash	903	437	-8%	52%	40%

Under-reporting of casualties

- Fatalities: 100% (2009). This amount is suspected since adequate alternative registration systems are missing for a check.
- Hospitalised: no information.

(Source: CARE)



Single vehicle crash fatalities are over-represented in

Portugal.

xxv Based on 27 countries (excl. IE, LT, NO); data of AT, BE, DK, EE, FI, FR, MT, SE (2008).



xxiv Based on 25 countries (excl. IE, IT, LT, NO, SI); data of AT, BE, DK, EE, FI, FR, MT, SE (2008).

Risk figures

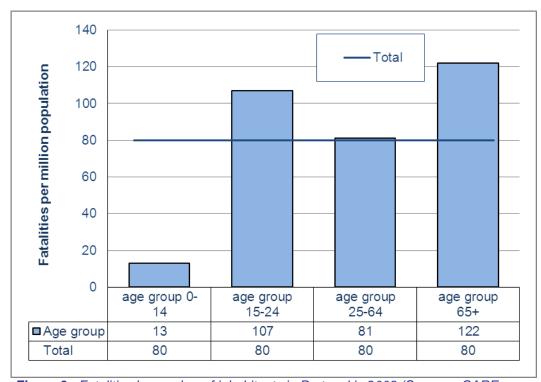
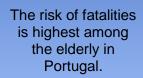
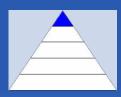


Figure 3: Fatalities by number of inhabitants in Portugal in 2009 (Sources: CARE, OECD/ITF, 2011).







The estimated costs for severe road traffic injuries is lower in Portugal than on average in Europe.

Social Cost

- Total costs of road crashes: no information
- Percentage of GDP: no information

Table 24: Cost (in million Euro) per injury type in Portugal versus the European average (Source: Bickel et al., 2006).

Injury type	Value	European average ^{xxvi}
Fatal	0.80	1.28
Hospitalised	0.11	0.18
Slightly injured	0.07	0.02



xxvi Based on data of 20 countries (excl. BG, DE, FI, FR, HU, IS, LT, NO, RO and SK).





In Portugal relative many crashes happen on motorways and as single vehicle crash, but infrastructural actions are mainly directed at vulnerable road users.



Safety position

 Portugal is one of the average performing countries in Europe, but the second worst performing among the older Member States, with 80 fatalities per million inhabitants on 2010 (EU average is 60).

Scope of problem

- In Portugal, relative many moped riders and truck occupants die in a crash.
- Somewhat more middle-aged and elderly men die in Portugal than on average in Europe. Elderly have the highest risk to die in road traffic.
- Somewhat more fatal crashes happen on rural roads than on urban roads and relative many people die in a crash on the motorway in Portugal.
- Single vehicle crash fatalities are over-represented in Portugal.
- Speeding is reported slightly more often than in other European countries.
 Effectiveness of enforcement is slightly lower than the European average.
- Rear seat-belt wearing rates are lower than the European average.

Recent progress

- A strong decreasing trend was observed in the last 20 years, with a 49% decrease between 2001-2010.
- The percentage of speed offenders in Portugal has decreased on most roads between 2001 and 2004.
- The amount of alcohol tests per population increased between 2006-2008 in Portugal and the percentage of offenders decreased.

Remarkable road safety policy issues

- Infrastructural actions in Portugal are mainly directed at improving road safety for vulnerable road users.
- Mandatory inspection periods in Portugal are somewhat shorter than the most common period in Europe.







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